

# PARTNERING WITH SMALLER BUSINESSES IN A COMPETITIVE ENVIRONMENT

"Small and Mid-size Companies Competing With and Against Mega-Sized Businesses"

#### COMPETING IN A CHANGING ENVIRONMENT

- Due to resource constraints DOD is increasing the size of the service contracts (Omnibus contracts)
- "Mega-sized" hardware companies find large services contracts more attractive as traditional OEM business declines



## THE SQUEEZE

- **♦** Economics favor large business
- **♦** Government policy helps small business
- **♦ Mid-size firms caught in middle**



# THE CONSEQUENCE

- **♦** Overall cost increases to the Government
- ◆ Mergers/Acquisitions reduce "competition base"



- **♦** Use of large omnibus service contracts
  - ◆ Fuel acquisition/merger fire (reduces "competition base")
  - **♦** Bundling (hurts small/mid-sized companies)
  - **♦** Limits competition -- increases B&P costs
  - Mega-sized companies can low ball and freeze out small/mid-sized companies
- **♦** Length of contracts
  - ◆ Ten years too long --no viable bidders remain
  - ◆ Allows opportunity to bid contract at loss for 5 years make up in last 5 years

- Large scale multiple award task & delivery order contracts
- **♦** Attractive to mega-sized companies
  - **♦** Strong arm tactics
  - ◆ JV's with mega-companies nearly impossible for small mid-sized companies
- ♦ Compete at 2 levels drives up B&P cost
- **♦** Drives to lowest price not best value
- ◆ Small business/mid-sized companies not perceived as creditable bidders (management capability/ financial strength)

- Past Performance (Impacts Small, Mid-Size and Mega Companies)
  - Improves performance of marginal as well as good companies
  - Improper use, either inadvertently or by design, could destroy viable business
    - ◆ Performance evaluation plan should be specified in RFP/Contract
    - ◆ Direct requests to other Agencies by Contracting Officers is an uncontrolled process

### **PAST PERFORMANCE** (continued)

- ◆ Past Performance Evaluation/Award fee separate process (only need one)
- ◆ Need better system to review and challenge before misunderstandings get reduced to writing
- Mega-sized companies have advantage -poor performance -- bid from another division/business unit
- ◆ Teaming Partners certify no history of bad performance



#### **CONCLUSIONS**

- ♦ Service contracting has been around a long time
  - Process is not broken (suggested areas of improvement)
    - **♦ GAAP vs.CAS (reduce contractor costs)**
    - ◆ SBA Reevaluate Small Business Size Standards
    - **♦** Expand Partnering Concept
    - ◆ Consider Preservation of "Competition Base" as "Best Value" Eval Factor
    - **♦ Move to Performance Based Contracts** 
      - ◆ Develop Metrics for Eval
      - **◆ Consistent with Past Performance Evals**

## CONCLUSIONS (continued)

- **♦** A-76 is failed process
  - **♦** Needs major rework
- Procurement Reform made it more difficult and costly for service contractors
- ◆ DOD current procurement strategies threaten "competition base" by fueling mergers/ acquisitions
- ◆ DOD Review Procurement Strategies and how/where they are driving Service Industry

